

LA CROSSE COUNTY NOTICE OF MEETING

COMMITTEE OR BOARD:	PUBLIC WORKS AND INFRASTRUCTURE COMMITTEE	
DATE OF MEETING:	MONDAY, June 5, 2023	
MEETING PLACE:	Administrative Center, Room 1107 Click here to join the meeting	
TIME OF MEETING:	4:30 P.M.	
1.	Call to Order/Roll Call	
2.	Public Comment **Please see below on how to sign up for making public comment**	
3.	Approve PWI Minutes of May 8, 2023	
4.	Consent Agenda (Informational): a.) Update on Landfill Expansion b.) Goose Island Campground Flooding Update	
5.	Conference/Meeting Report	
6.	Approval of Bid for Sign Shop Pickup Truck	
7.	Approval of Bid for Portable Air Compressor	
8.	Discussion of Possible Changes to s. 7.08 La Crosse County Ordinance ("All-Terrain Vehicles")	
9.	Future Agenda Items: None	
10.	Adjourn	
NEWS MEDIA	DEPARTMENTS/STAFF	COMMITTEE MEMBERS
La Crosse Tribune	County Board Chair	Pam Viner, Chair
Other Media	County Administrator	Ralph Geary
OTHERS:	County Clerk	Steve Doyle
<u>Email:</u>	Facilities	Dan Hesse
Lanae Nickelotti		Matt Nikolay
Megan DeVore	<u>Email:</u>	Dennis Jacobsen
Jackie Eastwood	Jadd Stilwell	Jack Pogreba
Larry Hougom	Ryan Westpfahl	
Gary Hougom	Joe Langeberg	
Maureen Freedland	Keith Back	
	Bryan Jostad	

COMMITTEE MEMBERS: If unable to attend, call the County Clerk’s Office at 785-9581.

****PUBLIC COMMENT:** Individuals may make a public comment in person or virtually. For individuals intending on making a virtual public comment, **please register at least 24-hours** in advance by emailing publiccomment@lacrossecounty.org or leave a message at 785-9700. Please include your name and email address you will be using to connect with the committee, along with the name of the committee you would like to provide a public comment.

The Committee may receive information from the public, but the Committee reserves the right to limit the time that the public may comment and the degree to which members of the public may participate in the meeting.

PERSONS WITH DISABILITIES: If you need accommodations to attend this meeting, please call the County Clerk’s Office at 785-9581 ASAP.

DATE NOTICE FAXED/MAILED/POSTED: June 1, 2023

This meeting may be recorded, and any such recording is subject to Disclosure under the Wisconsin Open Records Law

PUBLIC WORKS AND INFRASTRUCTURE COMMITTEE
Monday, May 8, 2023
Room 1107
4:00 p.m.

MEMBERS PRESENT:	Chair Pam Viner, Ralph Geary, Dennis Jacobsen, Matt Nikolay, Steve Doyle, Jack Pogreba, Dan Hesse
MEMBERS EXCUSED:	
MEMBERS ABSENT:	

CALL TO ORDER: Chair Pam Viner called the meeting to order at 4:00 p.m.

PUBLIC COMMENT: The following people spoke on the possible changes to s. 7.08 La Crosse County Ordinance (“All-Terrain Vehicles”) of adding more accessible county roads to UTV/ATV users:

- Betty DeBoer, W7941 Cty RD ZB, Onalaska - not in favor
- Marc Schultz, W8155 Cty Rd ZB, Onalaska – not in favor
- Paul Sobkowiak, W6480 Cty Rd V, Holmen – spoke in favor
- Katie Henchen, 1012 Cardinal St, Bangor - spoke in favor
- Kat Anderson, 542 Hamilton St W, West Salem – spoke in favor
- Robin Schmidt, W8009 Cty Rd ZB, Onalaska – not in favor and submitted a petition of over 100 signatures of those not in favor
- Vicki Burke, W8349 N Shore Dr, Onalaska – not in favor
- Charlie Lipke, W6584 Red Oak Glen, Onalaska – not in favor

APPROVE MINUTES OF APRIL 10, 2023

MOTION by Jacobsen/Hesse to approve the minutes of the April 10, 2023, PWI Committee Meeting. **Motion carried unanimously.**

CONSENT AGENDA (INFORMATIONAL):

- a. Update on train derailment as it relates to Solid Waste
- b. Ordinance amendment related to purchasing procedures under s. 4.06

CONFERENCE/MEETING REPORT: NONE

APPROVE THE 2023 WISDOT DISCRETIONARY TRAFFIC MAINTENANCE AGREEMENT STH 33

Under this contract the Highway Department will shoulder STH 33 on the state trunk highway system. This is a revenue contract for \$185,600. The Highway Commissioner recommends approval. **MOTION** by Pogreba/Nikolay to approve. **Motion carried unanimously.**

APPROVE THE 2023 WISDOT DISCRETIONARY TRAFFIC MAINTENANCE AGREEMENT STH 162

Under this contract the Highway Department will shoulder STH 162 on the state trunk highway system. This is a revenue contract for \$103,500. The Highway Commissioner recommends approval. **MOTION** by Pogreba/Hesse to approve. **Motion carried unanimously.**

APPROVAL OF A CULVERT BID

This bid is for the material to replace failed culverts on County roadways. The bid was advertised and sent to seven known suppliers. Four bids were received. The low bid that met the specifications was from Metal Culverts out of Evansville, WI for \$41,938.02. The Highway Commissioner recommends approval. **MOTION** by Pogreba/Jacobsen to approve. **Motion carried unanimously.**

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APPROVAL OF A DOME ROOF REPLACEMENT BID

This bid is for the replacement of the Salt Dome Shed at the West Salem shop. The 2023 budget had a line item for the replacement of \$125,000. The bid was advertised and sent to known suppliers. Ten bids were received and the low bid that met the specifications was from Howe Construction out of West Salem for \$87,000. The Highway Commissioner recommends approval. **MOTION** by Pogreba/Hesse to approve. **Motion carried unanimously.**

APPROVE THE HTP (HARTLAND TEXPAR) ENERGY FUEL CONTRACT

This is an extension of the current fuel contract and is for three years. The per gallon cost includes refinery price, overhead and trucking. The Highway Commissioner recommends approval. **MOTION** by Pogreba/Jacobsen to approve. **Motion carried unanimously.**

APPROVAL OF A CONSULTANT DESIGN CONTRACT

The Highway Department received HSIP (Highway safety improvement) funding from WisDOT to make safety improvements on CTH FO. The contract is with Mead & Hunt for \$40,565.55. The County is responsible for \$4,790 of the contract and the Highway Commissioner recommends approval. **MOTION** by Jacobsen/Pogreba to approve. **Motion carried unanimously.**

DISCUSS THE OPTION OF PURCHASING AN ELECTRIC VEHICLE

The Facilities Department is in need of a new vehicle to replace the 2012 Chevy Colorado that was totaled in an accident earlier this year due to know fault of theirs and are looking at the option of replacing it with an electric vehicle. The Facilities Director is asking for support from this committee to bring this forward to the Executive Committee in June to ask for emergency funds. Discussion ensued. **MOTION** by Doyle/Pogreba to approve bringing this forward to the Executive Committee. **Motion carried unanimously.**

RESOLUTION RE: INCREASING FUNDS FOR HIGHWAY AND BRIDGE CONSTRUCTION IN THE 2024 PROPOSED BUDGET

MOTION by Jacobsen/Pogreba to approve.

La Crosse County is responsible for 281 miles of county highway and 72 bridges and over the last 10 years has completed 62 miles of highway construction projects. State funding has failed to keep up with rising material and labor costs for highway projects, which have increased by 140% since 2018 and close to 250% since 1999. Levy limits make it increasingly difficult for local governments to make up for the shortfall in state funding. The La Crosse County Board directs the County Administrator to prepare the 2024 Administrator's proposed budget with \$10 million allocated to the Highway Department for highway and bridge construction. Fiscal Note: The fiscal impact to add \$3 million of project costs to the Highway Department in 2024 is dependent on the funding source identified. Funding options include: 1.) Borrowing \$3 million of general obligation debt, 2.) Utilizing general fund balance which would reduce the fund balance by 8% to \$14 million unassigned, 3.) Reserving American Rescue Plan Act (ARPA) Funds if not allocated to other projects, or 4.) Directing the county administrator to reduce other departmental funding which could negatively impact other county services. Discussion ensued. **MOTION** by Geary and seconded by Pogreba to strike the word "directs" in the now therefore be it resolved and replace it with "recommends". **Motion carries. MOTION** by Jacobsen to amend the resolution to include the following changes. Revise the first whereas clause to read: La Crosse County is responsible for 281 miles of county highway and 72 bridges and over the last 11 years has completed 62 miles (5.6 miles per year) of highway construction projects.

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Additional whereas clause: Whereas, the La Crosse County roadway work funding the last 11 years totaled \$31,511,120 (\$2,864,644 per year);

Additional whereas clause: Whereas: the State of Wisconsin's cost sharing funding for county road work is sharply increased for the next three years; and

Revised the sixth whereas clause to read 44% (124 miles) of La Crosse County highways have a pavement condition rating index of "good," 37% (104 miles) are in "fair" condition, and 19% (53 miles) are in "poor" condition; and seconded by Pogreba. **Motion to amend the amendment carries.**

POSSIBLE CHANGES TO S. 7.08 LA CROSSE COUNTY ORDINANCE ("ALL-TERRAIN VEHICLES")

Chair Viner spoke on the sections in the existing ordinance that are up for changes and stated the importance of having a clear policy as guidance. Concerns were brought up with how residents are to receive information that this is something being looked at in order to provide concerns and feedback. Discussion ensued.

NEXT COMMITTEE MEETING: June 5, 2023

FUTURE AGENDA ITEMS: Discuss changes to s. 7.08 La Crosse County Ordinance ("All-Terrain Vehicles")

ADJOURNMENT: MOTION by Doyle/Pogreba to adjourn. **Motion carried unanimously.**

The meeting adjourned at 5:51 p.m.

Disclaimer: The above minutes may be approved, amended, or corrected at the next committee meeting. Carrie Kneifl, Recorder

Landfill Expansion Process

Background:

In 2019, the Department initiated the process of a vertical and horizontal expansion of the landfill to permit approximately an additional 15 years of airspace. Under current operation fill rates available airspace would be utilized by 2033.

Key expansion goals:

- Increase current projected site life by at least 14 years. We requested 3.1 million cubic yards of additional airspace. This would bring total facility MSW airspace to approximately 8.8 million cubic yards.
- Minimize impact to surrounding natural areas and major travel corridors including Interstate 90, STH16 and surrounding neighborhoods and business park.
- Provide the region long-term waste management stability along with support of regional recycling goals and onsite diversion programs.
 - Xcel Energy French Island Waste-to-Energy Facility will be critical to maximizing the projected usable airspace. Current contract runs until 2030

Key Components of the expansion:

2019

- Initial Site Inspection (ISI) Request, Meeting and Report to WDNR
- Initial Site Report (ISR), meeting and report to WDNR
- Preliminary Design and volume calculations (cell footprint boundaries)
- Public/Community Outreach
- Alternative Geotechnical Program Request and Report to WDNR
- Pre-Feasibility correspondence with WDNR
- Initiate Feasibility Report data collection. Extended into 2020

2020

- Local approval notification and siting resolution, negotiation
- Pre-Feasibility correspondence with WDNR
- Geotechnical investigation
- Proposed expansion design and operations
- Public/Community Outreach
- Environmental Review, Needs Analysis, Alternatives Analysis
- Clay borrow source/study evaluation
- Feasibility Report preparation. Extended into 2021

2021

- Environmental Review, Needs Analysis, Alternatives Analysis

- Feasibility Report
- Public/Community Outreach
- Clay Borrow Investigation Report for Clements clay source

2022

- Plan of Operation design and submittal

2023

- *Plan of Operation Approval (May 21, 2023)*
- Tier 2 Stormwater SWPPP Update (completed upon approval of Plan of Operations)
- Air Construction/Operation Permit (submitted upon approval of Plan of Operations)

Additional Items:

Industrial Wastewater Discharge Permit: Representatives from the City of La Crosse and the La Crosse County Solid Waste Department met in 2020 to discuss the draft for an industrial wastewater discharge permit for the landfill's leachate. The need for a discharge permit was determined based on the following: requirements of Federal pretreatment regulations 40 CFR 403, Chapter NR 211 Wisconsin Administrative Code and compliance with Chapter 46 Article II Division 2 of the Municipal Code of Ordinances for the City of La Crosse; changes to the Departments responsibilities; and anticipated changes to the discharge infrastructure of the landfill.

Leachate Direct Connect: In 2020, the Solid Waste Department (Department) initiated the process of redesigning the leachate discharge system for the landfill. Leachate system operation was changed from large capacity underground storage tanks to a direct connection with the City of La Crosse. Approvals for this program change were received by the City of La Crosse WWTP and the Wisconsin Department of Natural Resources in 2021. System operation/design is reflected in POO approval.

Clay Borrow: The La Crosse County Solid Waste Department purchased ~ 50,000 CY of NR504 quality clay in 2021 to address clay volume requirements. Site preparation and excavation of the material, along with preparation of the stockpiling location at the landfill, was completed in late 2021.

Site Access Road: In order to facilitate the expansion process construction of a primary access road for landfill traffic needed to be installed along Phase VIII Mod B. Scheduled to be completed in July of 2023.



LA CROSSE COUNTY

Highway Department

301 Carlson Road ~ West Salem, Wisconsin 54669-9332
(608) 786-3810 Fax (608) 786-3816
www.lacrossecounty.org

Joseph Langeberg, PE
Highway Commissioner

Keith Back
Assistant Commissioner

Jay Anderson
Highway Engineer

Sid Moen
Patrol Superintendent

Tim Hammes
Patrol Superintendent

Catherine Tschumper
Shop Superintendent

INTEROFFICE MEMORANDUM

TO: PUBLIC WORKS AND INFRASTRUCTURE COMMITTEE
FROM: JOE LANGEBERG
SUBJECT: JUNE 2023 MEETING EXPLANATION
DATE: 6/1/2023
CC: JANE KLEKAMP, FILE

- Approval of a Bid for **Sign Shop Pickup** – This pickup truck will be used by our sign shop employees while replacing traffic signs. The pickup was identified in the 2023 Equipment Budget in the amount of \$69,000. We received 2 bids for a 4WD pickup truck. The low bid that meant our specifications is \$54,333.40, from Pischke Motors. I recommend approval.
- Approval of Bid for **Portable Air Compressor** – We need to replace our 1993 air compressor. This equipment was identified in the 2023 Equipment Budget in the amount of \$35,000. We received 2 bids for the compressor. The low bid that meant our specification is \$29,347.00, from LF George out of Osseo Wisconsin. I recommend approval.

Recommendation for ApprovalStanding Committee: Public Works and InfrastructureDepartment: Highway DepartmentSubject: Purchase of a General Purpose Truck**Background information:**

The purpose of this procurement process is to purchase a general purpose ¾ ton pick-up truck. The truck being replaced will be taken out of service and placed for sale on the Wisconsin Public Service Auction website. The purchased truck will be used for general operations.

Evaluation information:

The RFP was placed on the County RFP webpage and a legal notice was advertised in the La Crosse Tribune. The RFP was sent directly to area dealers and placed on the Demand Star website. The Highway Department received two (2) proposals from one (1) vendor. An evaluation team consisting of the Highway Commissioner, Assistant Highway Commissioner, Shop Superintendent, and the Purchasing Manager reviewed the proposals. The proposals were evaluated on the following criteria:

Specifications	30 points
Cost	50 points
<u>Warranty</u>	<u>20 points</u>
Total	100 points
*Vendor History	0 to -15

*This RFP is crucial to an important public service performed by the La Crosse County Highway Department. As part of this evaluation, a vendor may have up to 15 points subtracted based on the vendor's past historical integrity with regards to providing required equipment specifications and supporting the performance of equipment.

Vendor	Evaluation Score	Cost
Pischke Motors Model: Ram 2500, ¾ ton	100	\$54,333.40
Pischke Motors Model: Ram 3500, 1 Ton	89	\$66,189.50

Primary strengths of recommended vendor:

1. Meets all specifications
2. Lowest Cost

Recommendation / Action Requested:

Based on the review of the proposals, the evaluation team recommends purchase of the Model 2500 ¾ ton truck from Pischke Motors.

Recommendation for ApprovalStanding Committee: Public Works and InfrastructureDepartment: Highway DepartmentSubject: Purchase of Rotary Screw Air Compressor**Background information:**

The purpose of this procurement process is to purchase a rotary screw air compressor that is primarily used for crack filling operations. This is replacing Unit 617, a 1993 (year) air compressor. The air compressor being replaced will be taken out of service and placed for sale on the Wisconsin Public Service Auction website.

Evaluation information:

The RFP was placed on the County RFP webpage and a legal notice was advertised in the La Crosse Tribune. The RFP was sent directly to dealers and placed on the Demand Star website. The Highway Department received two (2) proposals. An evaluation team consisting of the Highway Commissioner, Assistant Highway Commissioner, Shop Superintendent, and the Purchasing Manager reviewed the proposals. The proposals were evaluated on the following criteria:

Specifications	30 points
Cost	50 points
<u>Warranty</u>	<u>20 points</u>
Total	100 points
*Vendor History	0 to -15

*This RFP is crucial to an important public service performed by the La Crosse County Highway Department. As part of this evaluation, a vendor may have up to 15 points subtracted based on the vendor's past historical integrity with regards to providing required equipment specifications and supporting the performance of equipment.

Vendor	Evaluation Score	Cost
LF George Chicago Pneumatics CP185-100 KOD CW	100	\$29,347.00
Technology International Sullair Model #185	84	\$38,200.00

Primary strengths of recommended vendor:

1. Meets all specifications
2. Lowest Cost

Recommendation / Action Requested:

Based on the review of the proposals, the evaluation team recommends purchase of the rotary screw air compressor from LF George.

La Crosse County ATV/UTV Routes Survey Report

OVERVIEW

How many people took the survey?

We had **950 participants**. The survey opened on April 13 and closed May 4.

How was the survey distributed?

The survey was shared on the county's Facebook page, where it reached over **12,000 people** (and was shared by the Village of West Salem, City of Onalaska, various ATV clubs and by many county residents). It also was promoted in the **La Crosse Tribune** and through the county's employee newsletter.

Where do the survey participants live?

Town of Onalaska residents had the greatest representation (15%), followed by the Town of Holland (11%) and City of La Crosse (9%). The remaining participants were spread relatively evenly across the county.

SURVEY RESULTS

The county is considering options to expand the number of ATV and UTV routes in La Crosse County.

Which of the following options would you support?

Allow ATV and UTV routes to be expanded to all County Highways	61.96%
Expand ATV and UTV routes to most County Highways but exclude areas with the highest traffic	16.02%
Maintain the status quo, with new routes approved only after an application and review process	13.80%
Other (please explain)	8.22%

Note: Almost all the "other" responses were opposed to opening all county highways to ATV/UTV routes.

Do you currently own or regularly use an ATV/UTV?

Yes	70.95%
No	29.05%

ANALYSIS

We can filter the data to show only the responses from the **276 participants** who reported not being ATV/UTV users. This would change the results as follows.

The county is considering options to expand the number of ATV and UTV routes in La Crosse County. Which of the following options would you support?

Allow ATV and UTV routes to be expanded to all County Highways	30.07%
Expand ATV and UTV routes to most County Highways but exclude areas with the highest traffic	14.13%
Maintain the status quo, with new routes approved only after an application and review process	38.04%
Other (please explain)	17.75%

If we filter the data to include only participants (**674**) who responded that they do own or use an ATV/UTV, the results look like this:

Allow ATV and UTV routes to be expanded to all County Highways	75.04%
Expand ATV and UTV routes to most County Highways but exclude areas with the highest traffic	16.79%
Maintain the status quo, with new routes approved only after an application and review process	3.86%
Other (please explain)	4.31%

What about the open-ended responses?

To read through the open-ended responses, please go to: [La Crosse County ATV/UTV Routes - Responses | SurveyMonkey](#).

Can you summarize the open-ended responses?

- Participants who clicked the “other” option for the question on expanding routes were almost uniformly opposed to increasing ATV/UTV access. Opponents of expansion who provided a rationale for their stance cited safety for other motorists, pedestrians and cyclists as a primary concern, and several cited concerns over noise pollution.
- The final question in the survey asked participants to say what else they would like the county board to know about any possible expansion of ATV/UTV uses. 501 of the 950 participants answered this question.
- In response to the final question, many supporters cited economic benefits to the county due to an expected influx of ATV/UTV users if routes are expanded. Other supporters noted that in their view ATV/UTVs have good safety features, and that other counties have been expanding routes. Opponents cited safety as a concern, including for ATV/UTV users, while some also raised concern over liability issues/policing of ATV/UTV drivers.

How did the results look in different parts of the county?

Village of Holmen (94 responses)

Allow ATV and UTV routes to be expanded to all County Highways	56.38%
Expand ATV and UTV routes to most County Highways but exclude areas with the highest traffic	13.83%
Maintain the status quo, with new routes approved only after an application and review process	18.09%
Other (please explain)	11.07%

Town of Onalaska (206 responses)

Allow ATV and UTV routes to be expanded to all County Highways	56.31%
Expand ATV and UTV routes to most County Highways but exclude areas with the highest traffic	12.14%
Maintain the status quo, with new routes approved only after an application and review process	19.42%
Other (please explain)	12.14%

Town of Holland (107 responses)

Allow ATV and UTV routes to be expanded to all County Highways	61.68%
Expand ATV and UTV routes to most County Highways but exclude areas with the highest traffic	25.23%
Maintain the status quo, with new routes approved only after an application and review process	8.41%
Other (please explain)	4.67%

City of La Crosse (94 responses)

Allow ATV and UTV routes to be expanded to all County Highways	46.81%
Expand ATV and UTV routes to most County Highways but exclude areas with the highest traffic	19.15%
Maintain the status quo, with new routes approved only after an application and review process	22.34%
Other (please explain)	11.70%

Village/Town of Bangor (44 responses)

Allow ATV and UTV routes to be expanded to all County Highways	68.18%
Expand ATV and UTV routes to most County Highways but exclude areas with the highest traffic	18.18%
Maintain the status quo, with new routes approved only after an application and review process	6.82%
Other (please explain)	6.82%

Town of Farmington (60 responses)

Allow ATV and UTV routes to be expanded to all County Highways	83.33%
Expand ATV and UTV routes to most County Highways but exclude areas with the highest traffic	8.33%
Maintain the status quo, with new routes approved only after an application and review process	3.33%
Other (please explain)	5%

Village of West Salem (84 responses)

Allow ATV and UTV routes to be expanded to all County Highways	61.9%
Expand ATV and UTV routes to most County Highways but exclude areas with the highest traffic	19.05%
Maintain the status quo, with new routes approved only after an application and review process	14.29%
Other (please explain)	4.76%

Village of Rockland (15 responses)

Allow ATV and UTV routes to be expanded to all County Highways	100%
Expand ATV and UTV routes to most County Highways but exclude areas with the highest traffic	0%
Maintain the status quo, with new routes approved only after an application and review process	0%
Other (please explain)	0%

Report Prepared by Eric Timmons – Marketing and Strategic Analyst