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# LA CROSSE COUNTY BOARD OF SUPERVISORS MONTHLY MEETING PROCEEDINGS; THURSDAY, DECEMBER 15, 2011

The La Crosse County Board of Supervisors Monthly Meeting was held on Thursday, December 15, 2011 in the Administrative Center, Room B410. The County Clerk, Ginny Dankmeyer, took attendance. 32 supervisors were present when Chair Tara Johnson called the meeting to order at 6:00 P.M. and those otherwise present, excused or absent are noted in the roll call detail:

ΡM

District	Name	Attendance
1	Richmond, Andrea	Present
2	Geary, Ralph	Present
3	Feehan, Bill	Present
4	Johnson, Jai	Absent
5	Johnson, Karin	Present, Excused at 07:01
6	Billings, Jill	Present
7	Plesha, Roger	Present
8	Freedland, Maureen	Present
9	Hampson, Sharon	Present
10	Wood, Margaret	Present
11	Kader, Audrey	Present
12	Flood, Bridget	Present
13	Brockmiller, Bill	Present
14	Medinger, John	Present
15	Mach, Beverly	Present
16	Sebranek, Gerald	Present
17	Meyer, Donald	Present
18	Johnson, Tara	Present
19	Keil, Robert	Present
20	Bina, Donald	Present
21	Manthei, Dennis	Present
22	Ebert, Ray	Present
23	Gamroth, Tammy	Present
24	Pfaff, Leon	Present
25	Schroeder, Jeffrey	Present
26	Burke, Vicki	Present
27	Pedretti, Marilyn	Present
28	Doyle, Steve	Present
29	Kruse, Monica	Excused
30	Spiker, Charles	Present
31	Ferries, Dan	Present
32	Benrud, Arlene	Present
33	Berns, Jim	Excused
34	Wehrs, Tina	Present
35	Bilskemper, Joe	Present

#### PLEDGE OF ALLEGIANCE

#### COMMUNICATIONS AND ANNOUNCEMENTS: County Board Chair Report - Tara Johnson

- Supervisor Conference Reports
  - Supervisor Pedretti and Supervisor Bina attended the Land Conservation Conference in Wisconsin Dells. There was extensive talk on the merging that will be happening. Several workshops were attended. Hard times are coming up for Land Conservation with state funding being cut.
  - Supervisor/Representative Doyle, Senator Shilling, and Supervisor/Representative Billings attended a meeting regarding hazmat issues. The State is proposing to go from 8 districts to 23 and disperse funding. That will reduce the La Crosse hazmat funding by \$45,000, which will essentially wipe out our local hazmat team. This is a significant issue for La Crosse County because major employers like Kwik Trip, the brewery, and Gundersen Lutheran will have to create their own hazmat team for insurance purposes.
  - Supervisor Benrud attended the WCHA Board of Directors meeting. She will be the moderator and chairperson for numerous meetings at the conference in January 2012.
  - Supervisor Kader attended a meeting for the Seven River Alliance. It was a very valuable time on communications and focus on transportation issues. She also attended the LADCO meeting, and they addressed the issues on the high speed rail.

#### Administrator Report - Steve O'Malley

- 2011 Highlights and County Tax Impact on Individual Properties
  - La Crosse County had the lowest percent change in levy in 31 years. The lowest 20 County levies per capita had an average increase of 1.7%. WI county tax levies percent change from 2011 to 2012 budget had only 6 which were able to hold level at 0 in 2012, 20 counties decreased, and 46 counties increased. La Crosse County property taxes are one of the lowest in the State. La Crosse County costs much less than average of similar counties. Total budget savings in County Board budget for a full year is \$25,000 and \$20,120 in partial year. La Crosse County is 31<sup>st</sup> of 72 counties with \$34.05 per debt capita. Debt service has a decrease in outstanding debt from 2010 to 2011.
  - Collaboration and Innovation: Mississippi Valley Health Services has generated revenues of \$3.7 million since formation in 2008. LEC addition came in under budget by \$328,000. Bliss Road was a historic cost-sharing agreement. The Gas to Energy program will be providing us new revenue with unused resources. La Crosse County was the first county in the nation to adopt Complete Streets Policy. Barriers to Learning Summit has over 200 community members.
  - Economic Development Results: 55 lots taken by tax foreclosure in the Village of Rockland. So far 11 lots have been sold and 3 offers in process. 25% of those 55 lots are returning to the tax roll. The estimated assessed value so far is \$1,859,000.
  - City of La Crosse Share of County Tax: Based on equalized value 1991 53.1%, 2001 – 43.3%, and in 2011 – 37.3%.
  - County Tax Actual Impact on Individual Properties: Current year 2011 versus 2012 county tax, 10 increased and 23 decreased. Total county property tax paid by supervisors went down by .02%. Over 5 years, 2007-2012 county tax, average percent change per years was .94%. The average County property tax paid by supervisors from 2007-2012 increased by 5.1%.

 Income Maintenance: Regionalization of Income Maintenance helped to save over 26 jobs and subsequently became leaders in a regional collaboration of 8 counties.

#### **CONSENT AGENDA**

Motion by R. Plesha/B. Brockmiller to approve the minutes of the County Board of Supervisors Public Hearing on Concealed Carry Ordinance No. 97 held October 20, 2011, Planning Meeting held November 7, 2011, Public Hearing and Annual Meeting held November 14 & 15, 2011, and the approval of the claims list for \$8,982,567.06 passed on a unanimous voice vote with 31 ayes, 1 absent - J. Johnson, 3 excused - J. Berns, M. Kruse and T. Wehrs.

#### APPOINTMENTS

Re-appoint **Bev Mach, Vicki Twinde-Javner, King Holley**, and **Anne Loomis** to the Historic Sites Preservation Commission for a three year term to expire December 31, 2014; Re-appoint **Betty Woodruff** to the Housing Authority for a five year term to expire December 31, 2016; Re-appoint **George Varnum** and **Fred Marini** to the Library Board for a three year term to expire December 31, 2014; Re-appoint **Alfred Schulze** to the Veterans Service Commission for a three year term to expire December 31, 2014; Re-appoint **Catherine Beyers** and **Loren Caulum** to the Winding Rivers Library Board for a three year term to expire December 31, 2014; Re-appoint **Catherine Beyers** and **Loren Caulum** to the Winding Rivers Library Board for a three year term to expire December 31, 2014; Appoint **Jackie Eastwood** to the Highway Safety Commission to replace **Al Blencoe**; Re-appoint **Tom Padesky** to the Transportation Coordinating Committee for a three year term to expire June 30, 2014; Appoint **Mark Huesmann** to the Board of Adjustment to replace Terry Larson for a three year term to expire December 31, 2014; Appoint **Thomas N. Thompson** to the Board of Adjustment as a First Alternate for a three year term to expire December 31, 2011.

Motion by T. Johnson/B. Brockmiller to approve passed on a unanimous voice vote with 31 ayes, 1 absent - J. Johnson, 3 excused - J. Berns, M. Kruse and T. Wehrs.

**AGENDA ORDER:** Chair Johnson asked for unanimous consent to take item #12-29 Re: Opposing and Requesting Additional Information Regarding CAPX2020 and ATC Applications for a 345 kV Transmission Line Project out of order. There were no objections.

# RESOLUTION NO. 76-12/11 RE: OPPOSING AND REQUESTING ADDITIONAL INFORMATION REGARDING CAPX2020 AND ATC APPLICATIONS FOR A 345 KV TRANSMISSION LINE PROJECT

WHEREAS, Xcel Energy, Dairyland Power, and American Transmission Company (ATC) have proposed the CapX2020 Phase I line project and Badger Coulee transmission line project, including a 345 kV high voltage power line from Alma to North La Crosse and North La Crosse to Madison, both crisscrossing La Crosse County; and, WHEREAS, the CapX2020 Hampton-La Crosse and Badger Coulee ATC 345 kV projects include a proposed route corridor which cuts across rivers, farms, forests and valleys, scenic bluffs, wetlands, wildlife and waterfowl habitats, exceptional water resources, and cultural and economic districts in La Crosse County; and, **WHEREAS**, the County is charged with protecting and enhancing the County's public safety and assets, including the scenic beauty of the hills and coulees, which would be adversely affected by the 130 to 170 foot steel towers and high voltage power lines proposed for the CapX2020 and Badger Coulee ATC projects; and, WHEREAS, the use of electricity in Wisconsin and adjacent states has declined significantly since a 2006 peak and demand is projected to remain flat in the predictable future; and, **WHEREAS**, it is the County's belief that the claim of need for the line is overstated and that there are other ways of meeting additional electrical need claimed by applicants that should be considered and implemented first, including efficiencies, demand and supply side management, locally produced and distributed renewable generation, and energy-related economic development, before high capacity transmission is considered; and, WHEREAS, costs for the Alma to North La Crosse (\$250 million) to Madison (\$425 million) high voltage power line would cost

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ratepayers more than \$675 million; and, WHEREAS, building a high voltage transmission line would require use of public rights of way and condemnation of private property for easements; and the centerline of this transmission line on its 150 foot right of way could be placed within 75 feet of a residence, business or school; and, WHEREAS, a new 345kV transmission line will result in increased electricity costs for all ratepayers, loss of property value and tax base because of the impact on viewshed and the dangers that high voltage power lines inherently carry, and create adverse effect on the area's tourism and general economy; and, WHEREAS, there is a growing body of health concerns including medical studies which have shown an association between exposure to electromagnetic fields produced by high voltage transmission lines and childhood leukemia, neurological diseases and conditions, and other health effects. NOW, THEREFORE, BE IT RESOLVED that the La Crosse County Board hereby opposes the planned grid expansion project in the Midwest and specifically the Alma to North La Crosse and North La Crosse to Madison 345 kV power line. BE IT FURTHER RESOLVED, that the La Crosse County Board requests that additional on the record public hearings be held by the WI Public Service Commission in La Crosse, Wisconsin before a recommendation on a Certificate of Public Convenience and Necessity is made for either project. **BE IT FURTHER RESOLVED**, that La Crosse County requests that clear, detailed information be provided to La Crosse County explaining the perceived need for the 345kV power line which includes supporting objective studies and forecasts with a cost benefit analysis comparing the efficiency-only, locally produced and distributed generation options with the high voltage option, individually and in combination. BE IT FURTHER RESOLVED, that the La Crosse County Board requests adoption of and action on Wisconsin's energy policy by implementing local ownership of energy generation and energy efficiency efforts that include dispersed renewable energy to support the local economy, and that minimize the size, scale, voltage and environmental impacts of electric transmission. **BE IT FURTHER RESOLVED,** that the La Crosse County Board requests that the WI Public Service Commission do an independent study of the health risks of the electromagnetic field for these projects. **BE IT FURTHER RESOLVED**, that the County Clerk is authorized to send this resolution to the Wisconsin Public Service Commission regarding Docket #5-CE-136 and Docket #137-CE-160, and to the Administrative Law Judge conducting proceedings for the CapX2020 and the Badger Coulee 345 kV Transmission Line Projects. **FISCAL NOTE:** No cost to La Crosse County.

#### **EXECUTIVE COMMITTEE**

Motion by V. Burke/M. Pedretti to approve. Discussion ensued. Supervisor Pedretti gave an overview of the CAPX2020 and ATC 345 kV Transmission Line Project. Motion by R. Geary/J. Schroeder to refer to the January 9, 2012 Planning Meeting to allow Xcel Energy, Dairyland Power, and other firms involved in this project to make a presentation to the County Board on issues being raised. Discussion ensued. The motion to refer failed on a roll call vote with 22 nays, 9 ayes - A. Benrud, J. Bilskemper, D. Bina, R. Ebert, B. Feehan, R. Geary, A. Kader, J. Schroeder and T. Wehrs, 1 abstention - D. Meyer, 1 absent - J. Johnson, 2 excused - J. Berns and M. Kruse. The motion to approve passed on a roll call vote with 26 ayes, 2 nays - R. Ebert and B. Feehan, 4 abstentions - R. Geary, A. Kader, J. Medinger and D. Meyer, 1 absent - J. Johnson, 2 excused - J. Berns and M. Kruse.

#### CONDITIONAL USE PERMIT NO. 846 FILED BY SAMUEL J & MARCIE J PETERSON TO OPERATE A DOG KENNEL FOR BOARDING DOGS AS PART OF AN EXISTING BUSINESS CALLED MARCIE'S PET SPA ON 0.88 ACRES OF LAND ZONED AGRICULTURE DISTRICT "A" IN THE TOWN OF HAMILTON

The La Crosse County Planning, Resources and Development Committee, having considered to application filed by Samuel J & Marcie J Peterson, N6733 County Road C, West Salem, WI 54669 and having held a public hearing on the 28<sup>th</sup> day of November, 2011 for a Conditional Use Permit to operate a dog kennel for boarding dogs as part of an existing business called Marcie's Pet Spa on 0.88 acres of land zoned Agriculture District "A" in the Town of Hamilton and described as follows: Part of the SW-NE in Section 11, T17N, R6W more fully described in tax parcel 7-582-0. Town of Hamilton. And pursuant to s. 59.69 Wis. Stats. and s. 17.36 Zoning Code: the Committee did publish and receive proof of a Class II notice of the

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hearing; did receive receipts of mailing of the notices to the affected Town Clerk(s); did hold a public hearing to hear testimony or correspondence from the people; and, did receive and consider action from the affected Town Board(s). The Committee, under s. 91.48(1), Wis. Stats., along with the affected Town Board(s), under s. 17.36(4), have the authority to approve the application with integral conditions or to disapprove of the application. Having considered the entire record the Committee's recommendation is to: By a vote of 6 in favor, 1 excused (Keil), the Committee recommended approval of this permit subject to the following five (5) conditions:

- 1. Permit is granted to operate a dog kennel for boarding and pet sitting at N6733 County Road C;
- 2. A maximum of three (3) kennels constructed according to County Health Standards may be set up in their home;
- 3. A 30-ft X 28-ft outdoor fenced in area may be constructed east of and adjacent to the existing attached garage;
- 4. Dog waste shall be disposed of using their business dumpster; and
- 5. This permit is non-transferable.

**THE COUNTY BOARD** took the following action this 15<sup>th</sup> of December, 2011: Approved subject to conditions as outlined.

#### PLANNING, RESOURCES AND DEVELOPMENT COMMITTEE

Motion by D. Meyer/D. Bina to approve as recommended by the Committee passed on a unanimous voice vote with 31 ayes, 1 absent - J. Johnson, 3 excused - J. Berns, K. Johnson and M. Kruse.

#### CONDITIONAL USE PERMIT NO. 847 FILED BY TIMOTHY M GERKE AND JAMI E CLEMENTS TO OPERATE A CONTRACTOR'S STORAGE YARD AND CONSTRUCTION BUSINESS KNOWN AS GERKE CONSTRUCTION ON 3.31 ACRES OF LAND ZONED AGRICULTURE DISTRICT "A" IN THE TOWN OF MEDARY

The La Crosse County Planning, Resources and Development Committee, having considered to application filed by: Timothy M Gerke and Jami E Clements, W5421 County Road F,

La Crosse, WI 54601 and having held a public hearing on the 28<sup>th</sup> day of November, 2011 for a Conditional Use Permit to operate a contractor's storage yard and construction business known as Gerke Construction on 3.31 acres of land zoned Agriculture District "A" in the Town of Medary and described as follows: Part of the S<sup>1</sup>/<sub>2</sub>-SE of Section 35, T16N, R7W more fully described in tax parcel 9-1401-0. Town of Medary. And pursuant to s. 59.69 Wis. Stats. and s. 17.36 Zoning Code: the Committee did publish and receive proof of a Class II notice of the hearing; did receive receipts of mailing of the notices to the affected Town Clerk(s); did hold a public hearing to hear testimony or correspondence from the people; and, did receive and consider action from the affected Town Board(s). The Committee, under s. 91.48(1), Wis. Stats., along with the affected Town Board(s), under s. 17.36(4), have the authority to approve the application with integral conditions or to disapprove of the application. Having considered the entire record the Committee's recommendation is to: By a vote of 6 in favor, 1 excused (Keil), the Committee recommended approval of this permit subject to the following ten (10) conditions:

- 1. Permit granted for a contractor's storage for a construction business known as Gerke construction at W5421 County Road F, La Crosse, WI on a 3.31 acre parcel;
- 2. Inside storage is allowed in existing 40-ft X 80-ft addition on the south side of the existing barn;
- 3. Outside storage is only allowed east of and adjacent to the 40-ft X 80-ft storage/shop area for truck and trailers related to construction business only;
- 4. No employees and no signage;
- 5. Dump truck and skid steers were not mentioned as part of the construction business and all must be removed, except for one (1) personal skid steer;
- 6. No stockpiling of borrow material;
- 7. No filling of site is allowed until an approved erosion control permit has been obtained and placed in this file;

- 8. All equipment related to construction business shall be reported yearly to the local assessor;
- 9. Conditional Use Permit No. 290 is terminated in its entirety; and
- 10. This permit is non-transferable.

**THE COUNTY BOARD** took the following action this 15<sup>th</sup> of December, 2011: Approved subject to conditions as outlined.

#### PLANNING, RESOURCES AND DEVELOPMENT COMMITTEE

Motion by D. Meyer/D. Manthei to approve as recommended by the Committee passed on a unanimous voice vote with 31 ayes, 1 absent - J. Johnson, 3 excused - J. Berns, K. Johnson and M. Kruse.

#### FIRST CONSIDERATION OF ORDINANCE

ORDINANCE NO. 90 TO REPEAL AND RECREATE CHAPTER 17 ENTITLED "ZONING CODE" OF THE GENERAL CODE OF LA CROSSE COUNTY, WISCONSIN

The ordinance will be held over for 30 days and is on file and open for public inspection in the office of the County Clerk and on the La Crosse County website at <u>www.co.la-crosse.wi.us</u>. Upon adoption and publication it will be incorporated into the La Crosse County General Code of Ordinances.

# RESOLUTION NO. 77-12/11 RE: TRANSFER OF LEWIS POINT TO THE VILLAGE OF WEST SALEM

WHEREAS, La Crosse County owns what is commonly known as Lewis Point on Lake Neshonoc, tax parcel number 7-1234-0; and, WHEREAS, West Salem owns the adjacent parcel #16-1050-200 and is developing a 14 acre park in this area; and, WHEREAS, Lewis Point is frequently used by boaters on Lake Neshonoc and park users; and, **WHEREAS**, the Village of West Salem would like to acquire Lewis Point from La Crosse County to continue the riprap work performed by La Crosse County along the shoreline and to install permanent picnic tables or benches on Lewis Point; and, **WHEREAS**, West Salem has requested that La Crosse County consider transferring ownership of Lewis Point to the Village and the Village would be willing to fund the cost of the survey, the preparation, and recording fees. **NOW**, **THEREFORE BE IT RESOLVED,** that the La Crosse County Board does hereby authorize the sale of the Lewis Point to the Village of West Salem for the sum of \$1 on the condition that should the Village of West Salem no longer utilize such land for park purposes, the property will automatically revert back to the La Crosse County by warranty deed, free and clear of any liens or encumbrances. **BE IT FURTHER RESOLVED**, that the dedication of Lewis Point to the Village of West Salem is contingent upon the Village agreeing that said property shall be considered as dedication of park land upon the future development of the Lakeview Farm property. **BE IT FURTHER RESOLVED**, that the La Crosse County Surveyor shall prepare a legal description of Lewis Point at the expense of the Village of West Salem. **BE IT FURTHER RESOLVED,** that the County Board Chair and County Clerk are hereby authorized to execute a Quit Claim Deed to accomplish said transfer after approval by Corporation Counsel. FISCAL NOTE: No cost to La Crosse County for the transfer of this property to the Village of West Salem.

#### PUBLIC WORKS AND INFRASTRUCTURE

Motion by C. Spiker/A. Benrud to approve. Discussion ensued. Facilities Director Jim Speropulos responded to questions from the Board. The motion to approve passed on a unanimous voice vote with 30 ayes, 1 absent - J. Johnson, 4 excused - J. Berns, M. Freedland, K. Johnson and M. Kruse.

**RESOLUTION NO. 78-12/11 RE: DONATION OF LED STREET LIGHTS WHEREAS,** Direct Lights U.S. has made an offer to La Crosse County to donate 4 LED street lights worth about \$2,000; and, **WHEREAS,** the County Board may accept donations, gifts, or grants for any public governmental purpose within the powers of the County pursuant to Wis. Stat., s. 59.52(19); and, **WHEREAS,** if accepted by the Board, the lights

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would be used for a public governmental purpose in lighting County property. **NOW**, **THEREFORE BE IT RESOLVED**, that the La Crosse County Board does hereby authorize the acceptance of the donation of 4 LED street lights from Direct Lights U.S. **BE IT FURTHER RESOLVED**, that the Facilities Director is hereby authorized to accept such donation and to install the LED lights on County property in a location to be determined by the Facilities Director. **FISCAL NOTE:** No cost to La Crosse County except for the installation of the LED lights by the County electrician.

#### PUBLIC WORKS AND INFRASTRUCTURE

Motion by C. Spiker/J. Medinger to approve. Discussion ensued. Facilities Director Jim Speropulos responded to questions from the Board. The motion to approve passed on a unanimous voice vote with 30 ayes, 1 absent - J. Johnson, 4 excused - J. Berns, M. Freedland, K. Johnson and M. Kruse.

#### SECOND CONSIDERATION OF ORDINANCE NO. 102-12/11 TO REPEAL AND RECREATE S. 4.12 ENTITLED "LA CROSSE COUNTY FUND BALANCE POLICY" OF THE GENERAL CODE OF LA CROSSE COUNTY, WISCONSIN

The County Board of Supervisors of the County of La Crosse does hereby ordain as follows: **Section 1.** Section 4.12 is repealed and recreated to read:

4.12 LA CROSSE COUNTY FUND BALANCE POLICY. Fund balance is the difference between assets and liabilities as reported in the basic financial statements for governmental funds only. The following fund balance classifications exist:

(1) Nonspendable Fund Balance. Fund balance, or a portion of, which cannot be spent and meet one of the following definitions:

(a) Fund balance is not in spendable form and cannot be converted to cash. Examples include prepaid expenses, inventories, loans/notes receivable, delinquent taxes, and property acquired for resale.

(b) Fund balance is legally or contractually required to be maintained intact. Examples include the principal of an endowment fund.

(2) Restricted Fund Balance. Fund balance, or a portion of, exists when constraints are legally enforceable by external restrictions.

(a) Restrictions are imposed by law through constitutional provisions or enabling legislation. Payment must be used only for the specific purposes stipulated by legislation.

(b) Restrictions are externally imposed by creditors (such as through debt covenants), grantors, contributors, laws, or regulations of other governments. Examples include:

1. Donations and grants received for a purpose specified by the donor or grantor until all conditions are satisfied.

2. Fund-raising activities where proceeds have been publicly committed to a specific project or defined purpose. Participant donations less related expenses shall be treated as restricted third party donors.

3. Unspent debt proceeds

4. Specific restricted amounts as listed in each specific governmental fund.

(3) Committed Fund Balance. Fund balance, or a portion of, may be used for a specific purpose based on formal county board action.

(a) Committed funds may not be used for any other purpose unless changed or amended by the same county board action creating the original commitments such as resolutions or ordinance.

(b) Commitments must be made prior to the end of the fiscal year regarding purpose, the amount may be determined subsequent to the fiscal year. Use of committed funds for intended purposes shall be authorized utilizing standard budgetary processes. Addition of funds for commitments previously authorized shall be authorized in conjunction with budget adoption or year-end closing resolutions.

(c) The county uses encumbrance accounting which allows operating funds designated by a purchase order for a specific good or service to be carried forward into

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the next year's budget. Amounts not spent for the assigned good or service will lapse and not be included in the next year's budget for future spending purposes. An outstanding purchase order carried forward over year-end shall be considered a commitment.

(d) Donations and fund-raising activities not specifically restricted by a third party shall be considered committed. Those donations may be used for non-operating or recreational purposes by the department head or elected official of the department where the donations are receipted. Funds may be used within the confines of the budgetary processes.

(e) Specific commitments are listed below under each specific fund type. Commitments are only reported in the financial statements for governmental funds per Governmental Account Standards Board (GASB) Statement No. 54, "*Funds Balance Reporting and Governmental Fund Type Definitions*".

(4) Assigned Fund Balance. Fund balance, or a portion of, may be assigned by a government's intent to use funds for specific purposes provided neither a restriction nor commitment is applicable. The county board authorizes the Executive Committee to assign funds. The intent of the assigned funds may change with the appropriate approvals as decided by the Executive Committee. The following amounts shall be treated as assigned amounts at fiscal year-end.

(a) Budget assigned during the adoption of the budget for subsequent year expenditures in accordance with s. 4.12(8) of the County Code.

(b) Capital projects and grants that have not been completed and are not otherwise committed or restricted.

(c) Long-term receivables or amounts not collected in the first 180 days after fiscal year-end with no specified purpose or legal restriction exceeding \$25,000.

(d) All governmental funds other than the general fund shall report all non-specified fund balances as assigned due to the nature and purpose of the fund to exist for its intended purpose.

(5) Unassigned Fund Balance. Unassigned fund balance is the General Fund's available expendable financial resources that are not the object of tentative management plans. The county assigns the use of all governmental fund balances for specific and non-routine purposes only. All governmental funds may report a negative unassigned fund balance after first reducing all assigned fund balance available.

(6) Minimum Fund Balance. Minimum unassigned fund balance amounts shall be calculated on an annual basis following the acceptance of the annual audit. Temporary noncompliance with established minimums is permissible with the authorization of county board through the budget adoption process or specific county board action. Minimum fund balance is recorded as unassigned in the General Fund. All other governmental funds shall report minimum balance as assigned due to the nature and purpose of the fund to exist for its intended purpose. The Executive Committee, along with the County Administrator and Finance Director, will annually review and make recommendations to the County Board for the use of fund balance amounts not specifically committed or assigned. The use will be based on, but not limited to, the following guidelines:

(a) Capital expenditures. To the extent that a cash contribution to pay for all or part of the capital program will reduce the reliance on borrowed funds and future debt service costs.

(b) Prepayment of outstanding debt. To generate greater rates of return than refinancing and/or result in the immediate improvement of many important credit ratios.

(c) Start-up costs of new programs. Recurring start up costs for new programs contemplated by the county that are intended to improve the quality or efficiency of services if the costs are justified by the future cost efficiency of the services provided.

(d) Termination costs of ineffective or inefficient programs. Costs associated with elimination or privatization of ineffective or inefficient governmental services.

(e) Advance payment of multi-year obligation to achieve a discount. Prepayment of multi-year contractual obligations, which will result in savings to the County. (f) Debt service expenditures. Payments of debt associated with the specific fund's capital expenditures or the entire county's debt expenditures for the use of general fund balance.

(g) Other nonrecurring expenditures. Other nonrecurring expenditures, which are expected to yield a positive financial return in the future, arise out of unforeseen circumstances, or are not expected to continue into future years.

(7) General Fund. The general fund shall be established as the chief operating fund for financial resources not specifically accounted for in other funds. The general fund unassigned minimum fund balance shall be between 40 to 50 percent of the total of the county's general fund expenditures. Use of unassigned funds may be made in accordance with s. 4.12(6).

(8) Budget Carry Forwards. Unless approved by the Executive Committee, every appropriation, except an appropriation for an authorized grant program, capital expenditure or a major repair, shall lapse at the close of the fiscal year to the extent that it has not been expended or encumbered. An appropriation for an authorized grant program, capital expenditure or a major repair shall continue to force until the purpose for which it was made has been accomplished or abandoned, as determined by the County Administrator and Finance Director. An appropriation is considered abandoned if 3 years pass without any expenditure form, or encumbrance of, the appropriation concerned.

**Section 2.** This ordinance shall take effect the day after passage and publication as required by law.

#### TARA JOHNSON, County Board Chair GINNY DANKMEYER, County Clerk

#### **EXECUTIVE COMMITTEE**

Motion by V. Burke/A. Kader to approve. Discussion ensued. Finance Director Gary Ingvalson responded to questions from the Board. The motion to approve passed on a unanimous voice vote with 31 ayes, 1 absent - J. Johnson, 3 excused - J. Berns, K. Johnson and M. Kruse.

#### FIRST CONSIDERATION OF ORDINANCE

ORDINANCE NO. 101 TO CREATE S. 30.81(11) OF CHAPTER 30 OF THE GENERAL CODE OF LA CROSSE COUNTY, WISCONSIN REGARDING SLOW NO-WAKE ZONE The ordinance will be held over for 30 days and is on file and open for public inspection in the office of the County Clerk and on the La Crosse County website at <u>www.co.la-crosse.wi.us</u>. Upon adoption and publication it will be incorporated into the La Crosse County General Code of Ordinances.

**RESOLUTION NO. 79-12/11 RE: ACKNOWLEDGE "THE BEST OF PUBLIC SERVICE" WHEREAS,** the following employees have been a faithful part in providing "The Best of Public Service" to La Crosse County:

<u>NAME</u>	<u>DEPARTMENT</u>	<u>YEARS</u>
David A. Schoonover	Human Services Department	35+
Douglas L. Pfaff	Highway Department	34+
RueJean Knight	Human Services Department	18+

**WHEREAS,** it is the wish of the County Board of Supervisors to acknowledge long and faithful service on behalf of the citizens of La Crosse County; **NOW THEREFORE BE IT RESOLVED,** that a resolution extending our congratulations be recorded in La Crosse County Board Proceedings and a certificate of our actions be presented as an expression of our gratitude.

#### EXECUTIVE COMMITTEE

Motion by V. Burke/M. Wood to approve passed on a unanimous voice vote with 31 ayes, 1 absent - J. Johnson, 3 excused - J. Berns, K. Johnson and M. Kruse.

#### (202-11/12)

#### RESOLUTION NO. 80-12/11 RE: INCREASE HOURS OF STAFF UNDER THE AMERICAN RECOVERY AND REINVESTMENT ACT (ARRA) GRANT FOR THE DRUG TASK FORCE

WHEREAS, the La Crosse County Sheriff's Department in cooperation with the Drug Task Force received a grant which was approved by the County Board in Feb. 2010; and, WHEREAS, the said grant approved hiring of one and one-half full time equivalent FTE employees who have been working since July 6 of 2010; and, WHEREAS, due to the positions not being hired until mid year, there is approximately \$90,000 of grant money that will not be used from what was made available from 2010 ARRA funding; and, WHEREAS, the West Central MEG task force has received approval from the State of Wisconsin Office of Justice Assistance (OJA) approving the transfer of these funds from fiscal year 2010 to 2012, to use for personnel including overtime and drug investigators; and, WHEREAS, the Judiciary and Law Committee recommends increasing the hours of the Task Force Drug Intelligence Coordinator from .53 FTE 40hours/PP to 1.0 FTE 75 hours/PP; and, **NOW THEREFORE BE IT RESOLVED**, that the hours of the Task Force Drug Intelligence Coordinator be increased from .53 FTE 40 hours/PP to 1.0 FTE 75 hours/PP. BE **IT FURTHER RESOLVED,** That the Finance and Personnel departments are authorized to take such action necessary to carry out the intent of this resolution. **FISCAL NOTE:** There is sufficient grant money to be carried over into the 2012 budget for this expense.

#### EXECUTIVE COMMITTEE JUDICIARY & LAW COMMITTEE

Motion by V. Burke/B. Flood to approve passed on a unanimous voice vote with 31 ayes, 1 absent - J. Johnson, 3 excused - J. Berns, K. Johnson and M. Kruse.

# **RESOLUTION NO. 81-12/11 RE: DESIGNATION OF AN OFFICIAL NEWSPAPER FOR 2012**

WHEREAS, La Crosse County Board Rule 2.02(6) per Wisconsin Statutes Section 985 requires the designation of an official newspaper for La Crosse County; and, WHEREAS, the La Crosse Tribune meets the qualifications per Wisconsin Statutes 985.03; and, WHEREAS, it is in the best interest of La Crosse County to designate the La Crosse Tribune as the official newspaper because of its distribution and circulation in the county; and, WHEREAS, the current year designation by resolution terminates on December 31, 2011; and, NOW THEREFORE BE IT RESOLVED, that the La Crosse Tribune is designated and approved by the La Crosse County Board of Supervisors as the official newspaper for La Crosse County for the year 2012 expiring December 31, 2012. FISCAL NOTE: No fiscal impact.

#### **EXECUTIVE COMMITTEE**

Motion by V. Burke/J. Billings to approve. Discussion ensued. Chair Johnson responded to questions from the Board. The motion to approve passed on a unanimous voice vote with 31 ayes, 1 absent - J. Johnson, 3 excused - J. Berns, K. Johnson and M. Kruse.

# **RESOLUTION NO. 82-12/11 RE: MODIFICATION OF COMPENSATION PLAN FOR PUBLIC SAFETY MANAGEMENT EMPLOYEES FOR 2012**

WHEREAS, the County Board on November 8, 2011, approved modifications of the present County Compensation Plan for non-bargaining employees and officials as budgeted; and, WHEREAS, Act 32 (the budget bill) requires the County to contribute to Public Safety Management employee's Wisconsin Retirement Fund (WRS) an amount not less than what is contributed to Union Public Safety employees; and, WHEREAS, the Union Public Safety employees contribution to WRS and wage is in collective bargaining and has not been set at this time; NOW THEREFORE BE IT RESOLVED, that the 2% pay increase for Public Safety Management employees, being Chief Deputy, Law Enforcement Captain, Investigative Captain, and Law Enforcement Sergeants shall be rescinded because settlement has not been reached with Union Public Safety employees regarding WRS and wage issues. FISCAL NOTE: This resolution deletes the expenditure of budgeted salary increase for Public Safety Management employees.

#### **EXECUTIVE COMMITTEE**

Motion by V. Burke/R. Plesha to approve passed on a unanimous voice vote with 31 ayes, 1 absent - J. Johnson, 3 excused - J. Berns, K. Johnson and M. Kruse.

#### ADJOURN

Motion by S. Doyle/B. Brockmiller to adjourn at 7:45 PM passed on a unanimous voice vote with 31 ayes, 1 absent - J. Johnson, 3 excused - J. Berns, K. Johnson and M. Kruse.

#### **STATE OF WISCONSIN** )

#### COUNTY OF LA CROSSE )

I, Ginny Dankmeyer , La Crosse County Clerk, in and for the County of La Crosse, Wisconsin, do hereby certify that the foregoing is a true and correct copy of the Journal of Proceedings of the La Crosse County Board of Supervisors at the La Crosse County Board of Supervisors Monthly Meeting held Thursday, December 15, 2011 and that it is the whole thereof. IN WITNESS THEREOF, I HAVE HEREUNTO SET MY HAND AND AFFIXED THE OFFICIAL SEAL THIS DAY 16 OF DECEMBER 2011.